ILLINOIS POLLUTION CONTROL BOARD August 8, 2024

PIA AVCENTER LLC d/b/a BYERLY AVIATION,)	
Petitioner,)	
V.)	PCB 24-78 (UST Appeal)
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,)	(OSI Appeal)
Respondent.)	

ORDER OF THE BOARD (by B.F. Currie):

On June 18, 2024, PIA Avcenter LLC d/b/a Byerly Aviation timely filed a petition asking the Board to review a May 10, 2024 determination of the Illinois Environmental Protection Agency (Agency). *See* 415 ILCS 5/40(a)(1) (2022); 35 Ill. Adm. Code 101.300(b), 105.402, 105.404. On July 9, 2024, Byerly Aviation filed a waiver of the decision deadline, however the Board had not yet accepted this petition for hearing. The Agency's determination concerns petitioner's leaking underground storage tank (UST) site located at 6100 Dirksen Parkway in Peoria, Peoria County. For the reasons below, the Board accepts petitioner's petition for hearing.

Under the Environmental Protection Act (Act) (415 ILCS 5 (2022)), the Agency decides whether to approve proposed cleanup plans and budgets for leaking UST sites, as well as requests for cleanup cost reimbursement from the State's UST Fund, which consists of UST fees and motor fuel taxes. If the Agency disapproves or modifies a submittal, the UST owner or operator may appeal the decision to the Board. *See* 415 ILCS 5/40(a)(1), 57-57.17 (2022); 35 Ill. Adm. Code 105.Subpart D. In this case, the Agency partially denied petitioner's request for reimbursement of early action costs from the UST Fund. Petitioner appeals on the grounds that the Agency's determination was erroneous. Petitioner's petition meets the content requirements of 35 Ill. Adm. Code 105.408.

The Board accepts the petition for hearing. Petitioner has the burden of proof. *See* 35 Ill. Adm. Code 105.112(a). Hearings will be based exclusively on the record before the Agency at the time the Agency issued its determination. *See* 35 Ill. Adm. Code 105.412. Accordingly, though the Board hearing affords petitioner the opportunity to challenge the Agency's reasons for its decision, information developed after the Agency's decision typically is not admitted at hearing or considered by the Board. *See* Alton Packaging Corp. v. PCB, 162 Ill. App. 3d 731, 738, 516 N.E.2d 275, 280 (5th Dist. 1987); Community Landfill Co. & City of Morris v. IEPA, PCB 01-170 (Dec. 6, 2001), *aff'd sub nom*. Community Landfill Co. & City of Morris v. PCB & IEPA, 331 Ill. App. 3d 1056, 772 N.E.2d 231 (3rd Dist. 2002).

Upon its own motion or the motion of any party, the Board or the hearing officer may order that the hearing be held by videoconference. In deciding whether to hold the hearing by videoconference, factors that the Board or the hearing officer will consider include cost-effectiveness, efficiency, facility accommodations, witness availability, public interest, the parties' preferences, and the proceeding's complexity and contentiousness. *See* 35 Ill. Adm. Code 101.600(b), 105.110.

Hearings will be scheduled and completed in a timely manner, consistent with the decision deadline (see 415 ILCS 5/40(a)(2) (2022)), which only petitioner may extend by waiver (see 35 Ill. Adm. Code 101.308). If the Board fails to take final action by the decision deadline, petitioner may deem its request granted. See 415 ILCS 5/40(a)(2) (2022). Currently, the decision deadline is Wednesday, October 16, 2024, the 120th day after the date on which the Board received the petition. The Board meeting immediately before the decision deadline is scheduled for October 3, 2024.

Generally, unless the Board or the hearing officer orders otherwise, the Agency must file the entire record of its determination by the 30th day after the date on which the Board received petitioner's petition. See 35 Ill. Adm. Code 105.116(a), 105.410(a). In this matter, the Board grants an extension on its own motion to September 9, 2024, for the Agency to file the record. If the Agency wishes to seek additional time to file the record, it must file a request for extension before the date on which the record is due to be filed. See 35 Ill. Adm. Code 105.116(a). The record must comply with the Board's requirements for content, organization, and certification. See 35 Ill. Adm. Code 101.1030(g), 105.116(b), 105.410(b). In addition, the Agency must file the record electronically instead of in paper. Specifically, the record must be filed through the Clerk's Office On-Line (COOL) or on compact disk or other portable electronic data storage device and, to the extent technically feasible, in text-searchable Adobe PDF. See 35 Ill. Adm. Code 101.302(h)(2)(A), 105.116(a).

IT IS SO ORDERED.

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on August 8, 2024, by a vote of 4-0.

Don A. Brown, Clerk

Illinois Pollution Control Board

Don a. Brown